

# Why do SMEs not apply for Loans?

## Bank Loan Application Behavior and Access to Finance in the Eurozone

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The views expressed are our own and not necessarily the ones of Národná Banka Slovenska.



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# Overview

- ✦ SMEs bank loan application decisions
- ✦ Expected utility scenario modelling
- ✦ Empirical Investigation
- ✦ Tentative conclusions

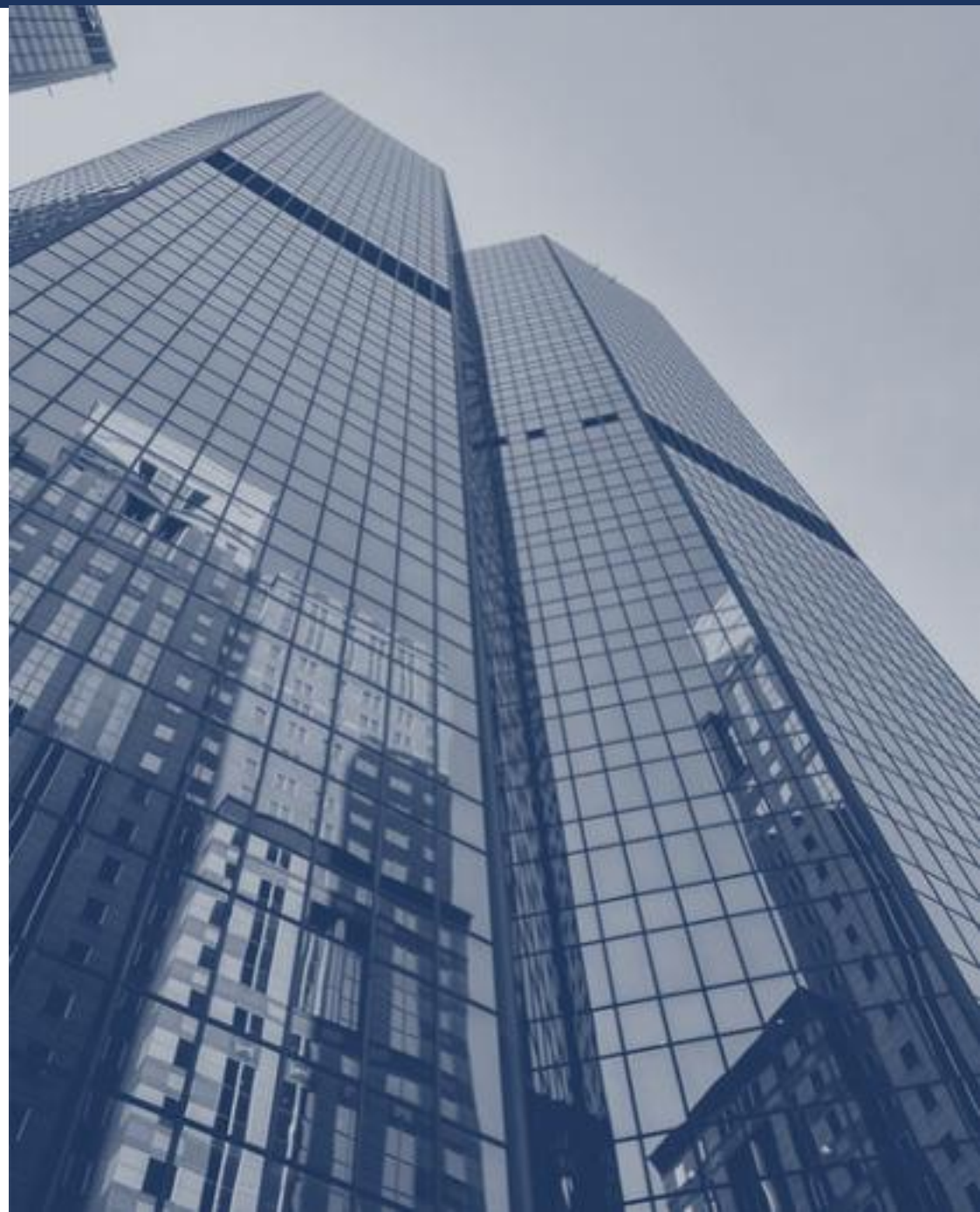


# Overview of the key findings

- ❖ Beside application for a bank loan, we distinguish between different forms of non-application: **reliance on internal funds, a believe-driven channel** and a **cost-driven channel**.
- ❖ In our expected-utility framework, we show that **not applying for a bank loan can be the “best choice”** based on several drivers.
- ❖ We confirm that **larger, older and healthier firms** are more likely to apply for bank loans and **less likely to switch to non-application**.
- ❖ After Covid, **supply side stringency is a driver** of firms' switching to non-application behavior.

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# The role of SMEs in Europe

- ❖ SMEs account for **52%** of EU GDP (Eurostat, 2022). **Approximately 64%** of the private sector jobs in the EU are created by SMEs (Eurostat, 2022).
- ❖ Many SMEs **do not apply for bank loans** (around 70%).
- ❖ **Smaller and younger** firms are more likely to be discouraged from loan applications (Chakravarty & Xiang, 2013, Ferrando & Mulier, 2022, Fidrmuc et al., 2024, ...).
- ❖ Berg (2018) finds strong real effects on firms that experience a loan rejection, i.e. **investment cuts and employment reduction**.

# SME financing literature

- ❖ **Kon & Storey (2003)** model loan application decision as a **rational trade-off** in which firms compare the expected benefits against the expected costs. Their framework formalizes why otherwise viable firms may choose not to apply.
- ❖ **Ferrando & Mulier (2022)** show, that firms needing external finance trade off the costs and benefits of a loan application. They also hint at the **inefficiency of this self-constraining behavior** as 40% of discouraged firms would likely be able to obtain a loan.
- ❖ Beside application for a bank loan, we distinguish between different forms of non-application: **reliance on internal funds, discouragement, and cost driven non-application.**
- ❖ We further aim to investigate **shifts from application to non-application.**



# Data

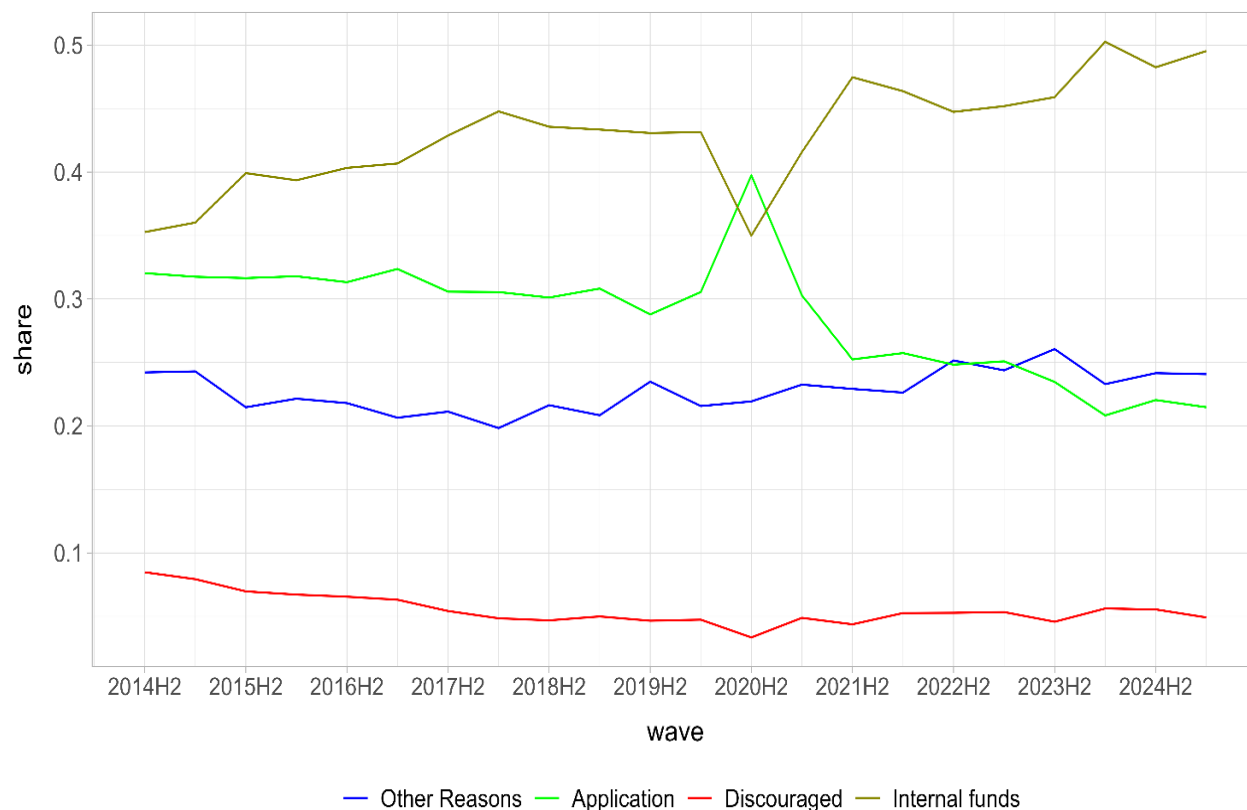
- ❖ Our primary data source is the Survey on the Access to Finance of Enterprises (SAFE) from **H1 2014 to H1 2025**. Our main regressions contain ~ **7,000 observations**.

	Application
Have you applied for the following types (bank loan) of financing in the past six months?  (Please take into account renewal of the existing contracts)	1) Applied 2) Did not apply because of possible rejection 3) Did not apply because of sufficient internal funds 4) Did not apply for other reasons

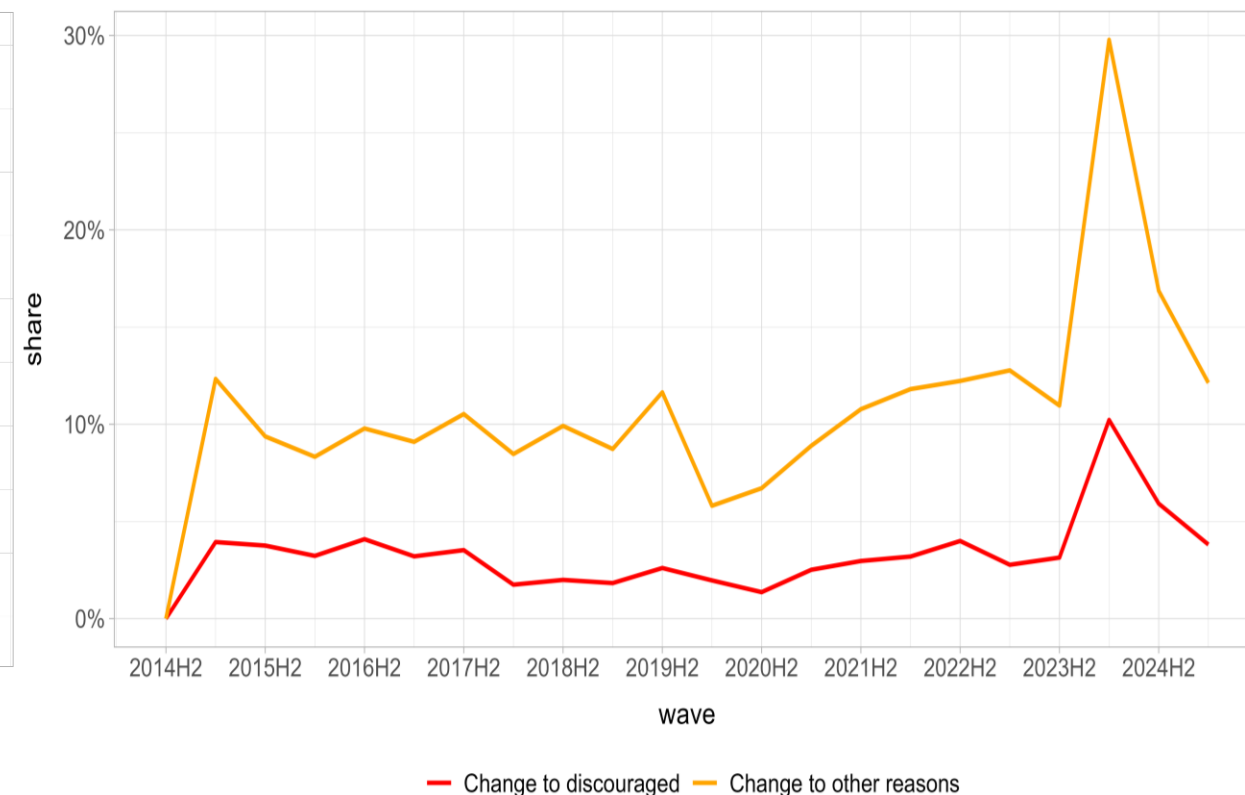
- ❖ From the SAFE we extract and construct variables for: Firm **size** and **age**, **perception** (past 6 months) and **expectation** (next 6 months) of bank loan availability, financing use for **investment**, financing use for **refinancing**, past **profits**, bank loan application **experience**, and current **bank loan application behavior**.
- ❖ From the Bank Lending Survey (BLS) we **construct an index** combining five dimensions of reported credit standards: impact of economic activity, firm/industry situation, liquidity, access to market finance, and banks' risk tolerance.

# SMEs bank loan application decisions

Bank loan application behavior over time. Notably, we see a steady decline in bank loan applications **even before** Covid



Share of SMEs **switching** from a bank loan application in t-1 to discouragement or non-application due to other reasons





# Methods

- ❖ First, we set up an **expected utility model** to allow a **mechanism-level investigation** in the first step.
- ❖ Second, we apply **multinomial logit models** to empirically complement our expected utility modelling.
  - ❖ The MNL is **jointly estimated on the full set of regressors** for all outcomes and therefore a nice empirical **complement and robustness** check for the proposed mechanisms.
- ❖ Third, we conduct **logit models** to investigate the **switching behavior** from previous bank loan applications to discouragement or non-application due to other reasons.

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# SMEs bank loan application decisions

- ❖ We, generally follow Kon & Storey (2003) and the hypotheses outlined in Ferrando & Mulier (2022).
- ❖ As an extension, we distinguish **three conceptually different** forms of non-application.
  - ❖ Internal funds: Only applicable if internal funds available and usually preferable.
  - ❖ Discouraged: Captures cases where the firm's subjective approval belief  $p$  is sufficiently low that applying is not worthwhile even before considering borrowing costs.
  - ❖ Other Reasons: Captures cases where  $p$  is not the binding constraint but the perceived costs of borrowing.

$$m_A(x) = p(x)[R(I, x) - F(x) - (1 + r(x))B(x)] - C(x)$$

$$m_I(x) = R(I, x) - I, \quad \text{with } F(x) \geq I$$

$$m_D(x) = 0 + \psi_D(1 - p(x))$$

$$m_O(x) = 0 + \psi_O(C(x), \phi(x), r(x))$$

# Calculating signs and weights

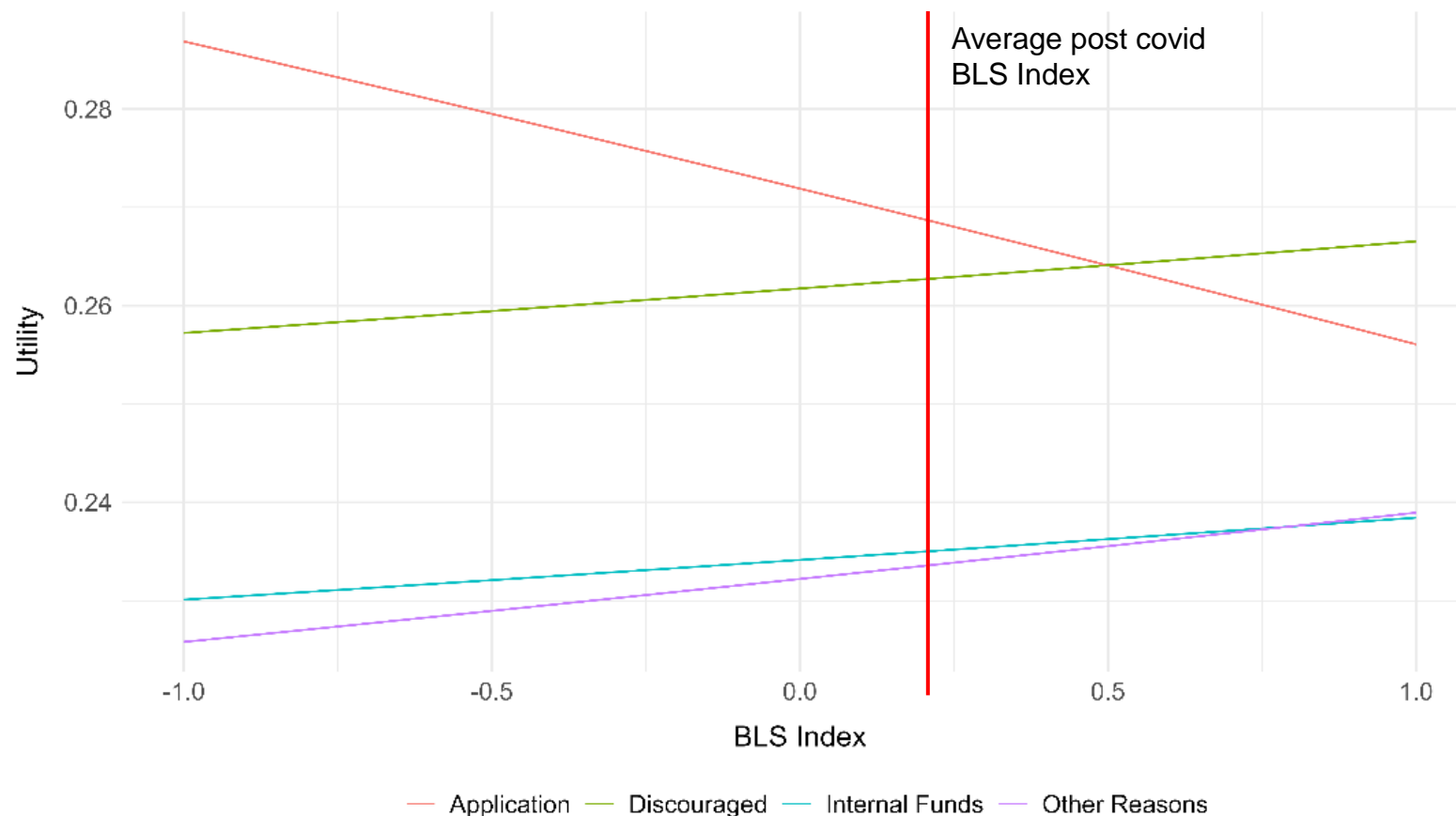
- ❖ The signs **align broadly** with the expected/proposed mechanisms.
- ❖ The weights **reflect the importance** of the mapped observables. Observables for internal funds have the least explanatory power.

	Application (A)		Internal Funds (I)		Discouraged (D)		Other Reasons (O)		Values
	Sign	Weight	Sign	Weight	Sign	Weight	Sign	Weight	
Size	+	0.386					-	0.340	0
Age	+	0.019					-	0.020	0.83
Lagged Perception	+	0.017			-	0.439			-0.18
Lagged Outlook	+	0.023			-	0.179			-0.35
Lagged Profits	+	0.015	+	0.116					0.31
Investment Need	+	0.419	-	0.062					0.43
Refinancing Need	+	0.005	-	0.104					0.15
BLS Index	-	0.113					+	0.015	Increments of 0.01



# Example scenario

- ❖ This scenario is modelled with **post Covid beliefs** about bank loan availability and for **medium-sized firms** while keeping all other variables at sample mean and **varying supply levels**.
- ❖ The scenario suggests, there is a **supply-driven discouragement margin** under certain circumstances.



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# Multinomial Logit Results

❖ Bigger and older firms are **more likely to apply** for a bank loan and **less likely to be discouraged**.

	Other Reasons	Application	Discouraged	Internal Funds	Other Reasons	Application	Discouraged	Internal Funds
Age	-0.014 (0.013)	0.016 (0.014)	-0.020*** (0.004)	0.018 (0.018)	-0.016 (0.012)	0.021 (0.013)	-0.018*** (0.005)	0.013 (0.017)
Size	-0.039*** (0.012)	0.112*** (0.012)	-0.028*** (0.010)	-0.045*** (0.016)	-0.026** (0.012)	0.075*** (0.008)	-0.017** (0.008)	-0.032** (0.015)
BLS Index	0.004 (0.015)	-0.011 (0.023)	0.007 (0.006)	-0.001 (0.023)	0.020* (0.011)	-0.008 (0.018)	0.001 (0.006)	-0.012 (0.019)
Lagged Profits	-0.029*** (0.006)	0.032** (0.012)	-0.026** (0.010)	0.023* (0.012)	-0.032*** (0.006)	0.039*** (0.013)	-0.019* (0.010)	0.011 (0.013)
Investment	-0.042*** (0.010)	0.123*** (0.030)	-0.023*** (0.006)	-0.058*** (0.022)	-0.040*** (0.010)	0.098*** (0.028)	-0.020*** (0.007)	-0.039* (0.020)
Refinancing	-0.013 (0.014)	0.079** (0.033)	0.030*** (0.004)	-0.096*** (0.036)	-0.011 (0.012)	0.051* (0.029)	0.022*** (0.004)	-0.062** (0.031)
Lagged Perception	-0.007* (0.004)	-0.023*** (0.006)	-0.052*** (0.008)	0.082*** (0.005)	-0.004 (0.005)	-0.017*** (0.006)	-0.034*** (0.007)	0.055*** (0.008)
Lagged Outlook	-0.005 (0.003)	-0.002 (0.006)	-0.009 (0.006)	0.016** (0.007)	-0.010*** (0.003)	0.005 (0.005)	-0.004 (0.004)	0.009 (0.006)
Sector, wave and country FE	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Experience	No	No	No	No	Yes	Yes	Yes	Yes
Observations	7,333	7,333	7,333	7,333	6,891	6,891	6,891	6,891
Adjusted R <sup>2</sup>	0.094	0.094	0.094	0.094	0.156	0.156	0.156	0.156

# Multinomial Logit Results

❖ Investment and Refinancing need are **strongly connected** to bank loan applications.

	Other Reasons	Application	Discouraged	Internal Funds	Other Reasons	Application	Discouraged	Internal Funds
Age	-0.014 (0.013)	0.016 (0.014)	-0.020*** (0.004)	0.018 (0.018)	-0.016 (0.012)	0.021 (0.013)	-0.018*** (0.005)	0.013 (0.017)
Size	-0.039*** (0.012)	0.112*** (0.012)	-0.028*** (0.010)	-0.045*** (0.016)	-0.026** (0.012)	0.075*** (0.008)	-0.017** (0.008)	-0.032** (0.015)
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Lagged Profits	-0.029*** (0.006)	0.032** (0.012)	-0.026** (0.010)	0.023* (0.012)	-0.032*** (0.006)	0.039*** (0.013)	-0.019* (0.010)	0.011 (0.013)
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# Multinomial Logit Results

❖ Beliefs are **drivers of discouragement** but not for the other reasons category

	Other Reasons	Application	Discouraged	Internal Funds	Other Reasons	Application	Discouraged	Internal Funds
<b>Age</b>	-0.014 (0.013)	0.016 (0.014)	-0.020*** (0.004)	0.018 (0.018)	-0.016 (0.012)	0.021 (0.013)	-0.018*** (0.005)	0.013 (0.017)
<b>Size</b>	-0.039*** (0.012)	0.112*** (0.012)	-0.028*** (0.010)	-0.045*** (0.016)	-0.026** (0.012)	0.075*** (0.008)	-0.017** (0.008)	-0.032** (0.015)
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<b>Experience</b>	No	No	No	No	Yes	Yes	Yes	Yes
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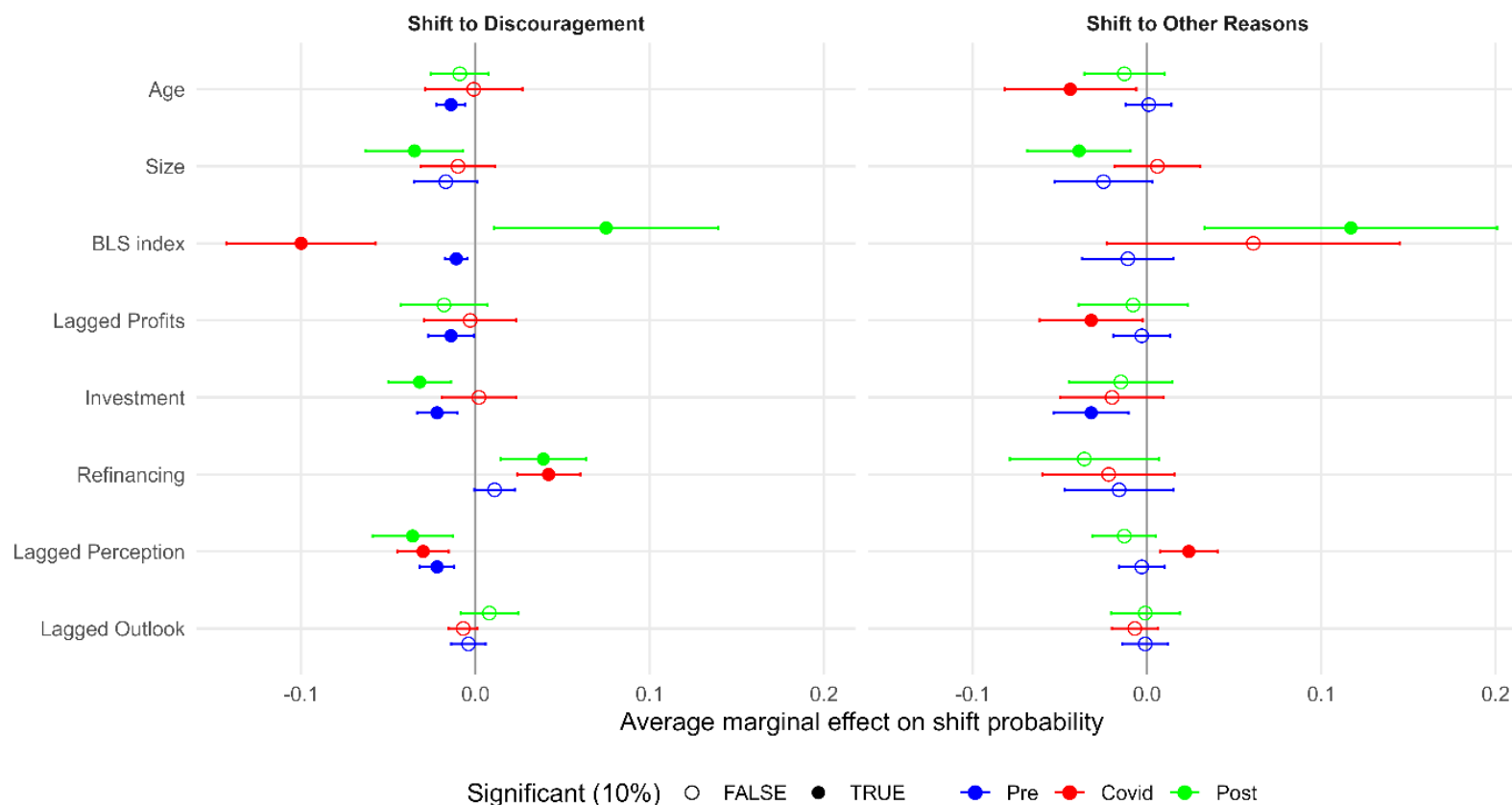
# Multinomial Logit Results

❖ Tightened supply **drives the other reasons category**, especially in the post covid period

	Other Reasons	Application	Discouraged	Internal Funds	Other Reasons	Application	Discouraged	Internal Funds
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Lagged Profits	-0.029*** (0.006)	0.032** (0.012)	-0.026** (0.010)	0.023* (0.012)	-0.032*** (0.006)	0.039*** (0.013)	-0.019* (0.010)	0.011 (0.013)
Investment	-0.042*** (0.010)	0.123*** (0.030)	-0.023*** (0.006)	-0.058*** (0.022)	-0.040*** (0.010)	0.098*** (0.028)	-0.020*** (0.007)	-0.039* (0.020)
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Experience	No	No	No	No	Yes	Yes	Yes	Yes
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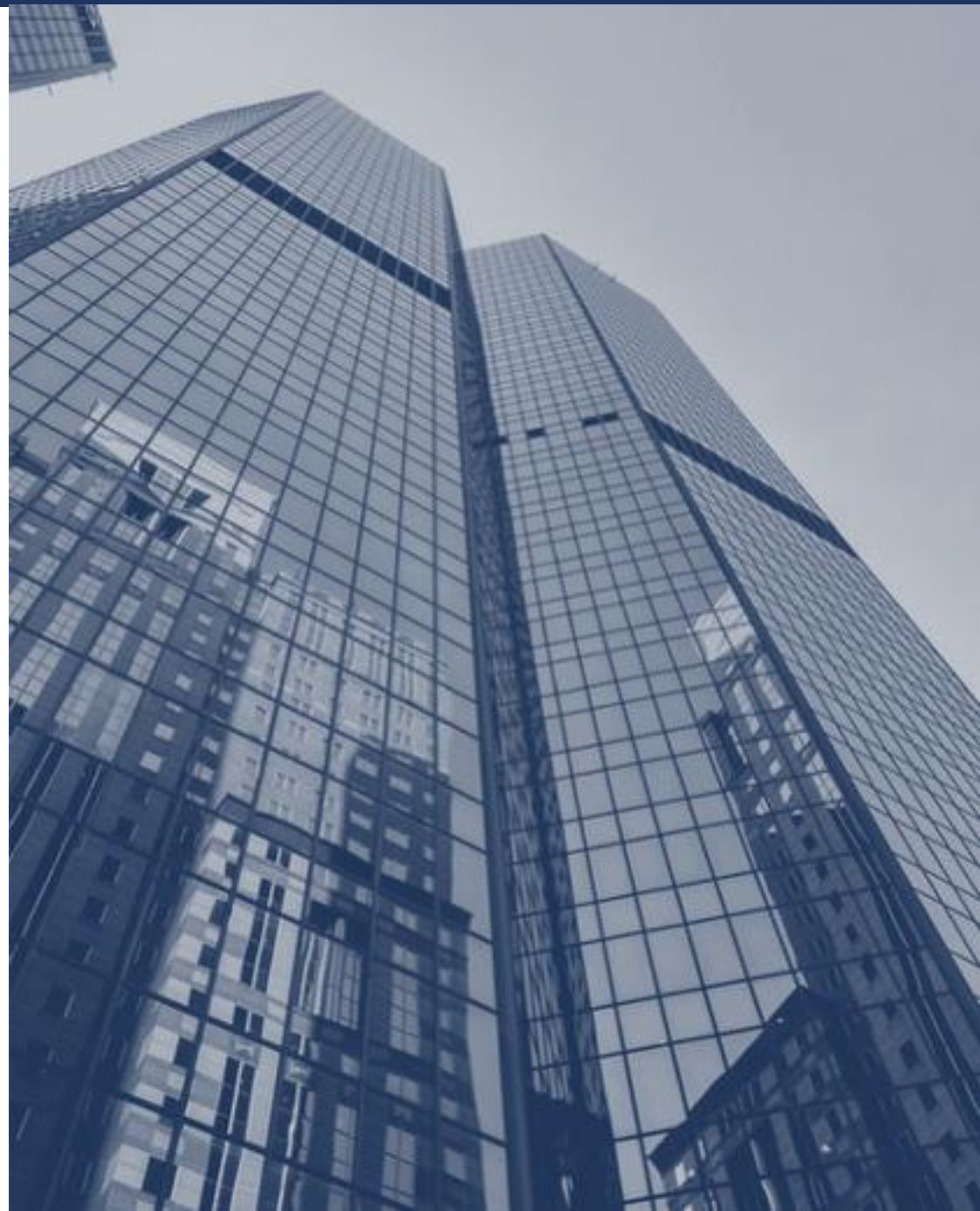
# Logit Results

- ❖ Our estimates indicate a clear protection of **larger, older and healthier** firms against moving into discouragement or non-application due to other reasons.
- ❖ Most notably, in the post covid sample, the **supply side stringency is a driver** of firms' switching into discouragement and even stronger into the other reasons category



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# Summary of Results

- ❖ Reliance on bank funding and internal funds **is largely consistent with standard investment theory** and firm health.
- ❖ Discouragement is mainly driven by **behavioral factors and refinancing needs**, where the latter might indicate troubled firms.
- ❖ Other non-application reasons are more closely **linked to perceived costs and supply conditions. Tighter credit conditions** reinforced the role of the supply side.
- ❖ The scenarios show that **non-application can be the best choice**, either based on beliefs or based on a cost assessment.
- ❖ The post covid environment **substantially influences** SMEs bank loan application behavior

# Conclusions and Implications

- ❖ Preserving favorable and more importantly **predictable and transparent lending conditions** is key to preventing inefficient non-application.
- ❖ **Targeted interventions** to counteract negative perceptions are essential.
- ❖ Tightening of supply conditions can **trigger sharp increases** in discouragement and non-application due to other reasons, especially for smaller firms.
- ❖ **When designing policy support schemes for SMEs, a close look at the different reasons why SMEs are not applying for bank loans and the economic forces shaping SMEs' behavior is necessary.**

**Thank you very much for your attention!**

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# Data & Methods

Variable	N	Mean	Std. Dev.	Min	Max	Category	Count	Share (%)
						BLApp	241,519	100
Lagged Other Reasons	42,765	0.212	0.407	0	1	Application	41,330	17.11
Lagged Internal Funds	42,765	0.441	0.496	0	1	Internal Funds	59,689	24.71
Lagged Discouraged	42,765	0.054	0.226	0	1	Other Reasons	31,882	13.22
						Discouraged	7,816	3.24
						NA	100,802	41.72
Lagged No Money	42,765	0.022	0.149	0	1			
Lagged Received Everything	42,765	0.231	0.421	0	1			
Lagged Received Parts	42,765	0.040	0.196	0	1			
size	241,282	-0.580	0.473	-1	1			
age	241,519	0.830	0.646	-1	1			
bls	241,519	0.062	0.251	-0.80	1.77			
Lagged Profits	66,692	0.306	0.460	0	1			
Investment	205,035	0.434	0.495	0	1			
Refinancing	204,594	0.152	0.359	0	1			
Lagged Bank Loan Perception	16,604	0.228	0.900	-1	1			
Lagged Bank Loan Outlook	18,193	0.049	0.970	-1	1			

# Calculating signs and weights (appendix)

- ❖ The signs **align broadly** with the expected/proposed mechanisms.
- ❖ The weights **reflect the importance** of the mapped observables. Observables for internal funds have the least explanatory power.

	Application	Internal Funds	Discouraged	Other Reasons
Size	0.386	0.015	0.077	0.340
Age	0.019	0.004	0.023	0.020
Lagged Perception	0.017	0.493	0.439	0.149
Lagged Outlook	0.023	0.177	0.179	0.115
Lagged Profits	0.015	0.116	0.073	0.148
Investment Need	0.419	0.062	0.066	0.208
Refinancing Need	0.005	0.104	0.096	0.004
BLS Index	0.113	0.024	0.045	0.015
Observations	7,333	7,333	7,333	7,333
Total Response Variance	0.239	0.227	0.067	0.147

# Logit Results

	(1)	(2)	(3)	(4)	(5)	(6)
<b>Age</b>	-0.011*** (0.002)	-0.012** (0.004)	-0.012** (0.005)	-0.005* (0.003)	-0.011 (0.009)	-0.011 (0.008)
<b>Size</b>	-0.018*** (0.006)	-0.021** (0.008)	-0.019** (0.008)	-0.023*** (0.006)	-0.017* (0.009)	-0.021** (0.009)
<b>BLS Index</b>	0.007*** (0.002)	-0.004 (0.006)	-0.002 (0.006)	-0.001 (0.012)	0.007 (0.020)	0.007 (0.019)
<b>Lagged Profits</b>	-0.016*** (0.003)	-0.014 (0.009)	-0.013 (0.008)	-0.013*** (0.003)	-0.011 (0.007)	-0.009 (0.007)
<b>Investment</b>	-0.015*** (0.003)	-0.018*** (0.005)	-0.019*** (0.005)	-0.025** (0.010)	-0.022** (0.008)	-0.025*** (0.008)
<b>Refinancing</b>	0.020*** (0.003)	0.025*** (0.006)	0.022*** (0.005)	-0.008 (0.007)	-0.017** (0.008)	-0.021** (0.008)
<b>Lagged Perception</b>		-0.036*** (0.006)	-0.027*** (0.005)		0.001 (0.005)	0.002 (0.005)
<b>Lagged Outlook</b>		-0.003 (0.005)	-0.003 (0.004)		-0.005 (0.004)	-0.003 (0.004)
<b>Lagged Internal Funds</b>			-0.0305*** (0.006)			
<b>Lagged No Money</b>			0.025*** (0.006)			0.036** (0.015)
<b>Lagged Receive all</b>			0.030*** (0.011)			0.033*** (0.011)
<b>Lagged Receive parts</b>			0.001 (0.008)			0.053*** (0.012)