# Panel I: The current landscape: markets and players, competitors and complementarities\*

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\* The views expressed in this presentation are those of the authors and not necessarily those of the Bank for International Settlements.



### Some questions

- 1. What are shadow banks?
- 2. Why are there shadow banks?
- 3. Should we worry?
- 4. What should we do about them if we do worry?



# What is shadow banking?

 An institution that is not considered to be a bank but that intermediates credit



#### Why are there shadow banks?

- Regulatory arbitrage
  - US: Interest rate ceilings + high inflation → money market funds
  - China: interest rate ceilings, bank lending caps for banks, stricter enforcement of loan/deposit ratios, high reserve requirements for banks
- Shortcomings of the regulated banking system
  - Chinese banks concentrate on state-owned enterprises and fail to meet private firms' credit demand
- Greater flexibility allows them to be more efficient than banks





#### Should we worry?

- Systemic risk
  - How fragile are shadow banks?
    - Capital
    - Liquidity
  - Does their failure of lead to contagion?
    - Through direct exposures (loans, guarantees)
    - Through indirect exposures (price effects after fire sales)
    - Through its impact on confidence
- Consumer protection
- Market integrity





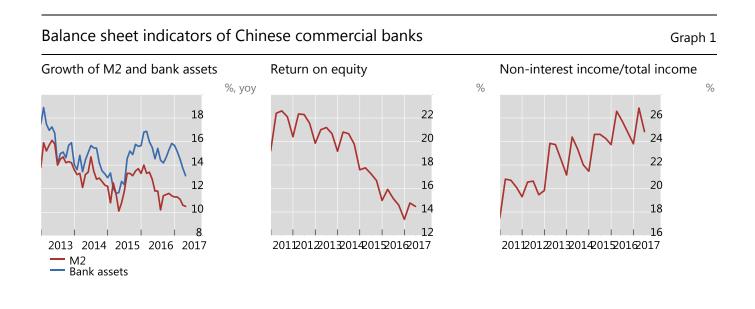
### What should we do if we do worry?

- Fix problems that led to rise of shadow banking in the first place (inefficient regulation, wrong incentive structures at banks)
- Enlarge regulatory perimeter
  - Make them banks and regulate them as such
  - Make them different from banks (eg banning redemption at par or at stale prices)
- Regulate counterparties to reduce connections
  - But will only cut direct links, not links through fire sales, common lenders, etc





#### Recent developments in Chinese shadow banking



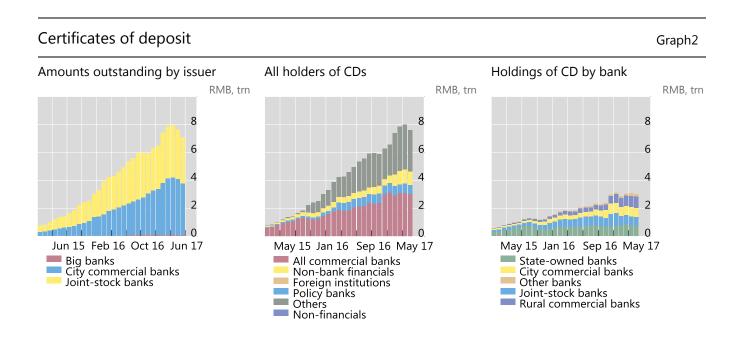
Sources: People's Bank of China; WIND.

#### Shadow bank vs shadow of the banks

- Bank assets outgrow M2
- With profits under pressure, banks rely on non-interest income to boost profits



#### Recent developments in Chinese shadow banking



Source: WIND.

- Regulators continue to tighten rules on banks' "overambitious" balance sheet expansion
- Banks shift to new funding sources to finance b/s expansion



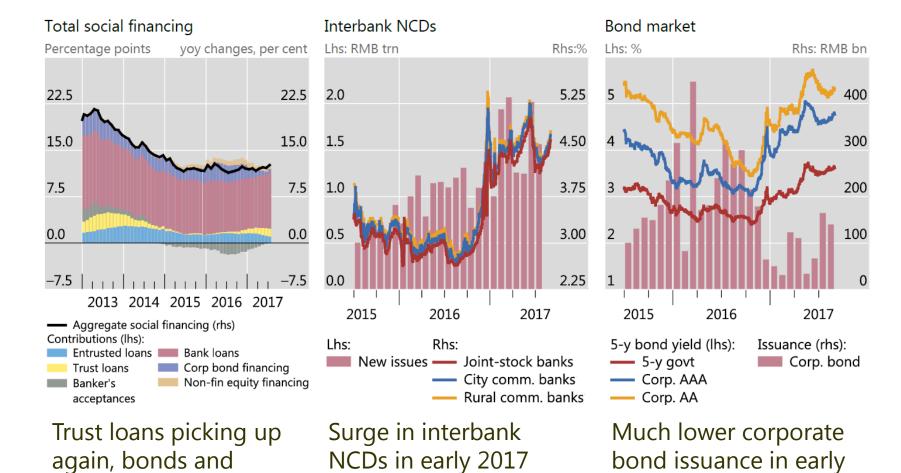
#### Recent measures to curb expansion

- Fundamental trade-off: growth or financial stability
- In 2017 H1 focus shifted to dealing with financial stability risks
  - PBoC's Macroprudential Assessment (MPA) extended in 2017 to cover off-balance sheet WMPs, from 2018 also negotiable interbank CDs
  - Banking regulator fired barrage of regulatory directives making regulatory arbitrage more difficult and curbing reliance on interbank funding
  - Securities regulator made it more difficult for securities firms to serve as conduits for banks' channeling business
  - Higher interest rate and tighter financial conditions reduce incentives to lever up





# Are having some effect on flows



2017



entrusted loans

Are having some effect on flows ...

... but level remains high



