

EIB conference on Financing Productivity Growth in Europe

Making European innovators more resilient

Reinhilde Veugelers
Prof@KULeuven & Senior Fellow@Bruegel



CHALLENGES

High expectations for innovation to bring us back to a sustainable growth path *BUT*

Europe has consistently failed to exploit its potential for innovation-based growth, despite a series of innovation policy strategies and targets

Some bits of evidence

- In the Innovation Union Scoreboard, the EU scores consistently behind the US. China is very quickly improving
 - Latest numbers for 2015 from Eurostat on R&D intensity:
 - •The EU R&D intensity level remains unchanged at 2.04% of GDP (in 2014, it was 2.03%)
 - •China (with 2.05% in 2014) overtook the EU in R&D intensity
- Europe's gap relative to the US holds across almost all components of innovation capacity (systemic deficit)
- Business R&D intensity remains far below that in the US, South Korea and Japan and even China

Challenges continued

- Under fiscal consolidation pressures, the post-crisis trend has been for less public spending on R&D.
 - This is the case especially in the weaker, innovation-lagging countries that were under fiscal pressure, resulting in an **increasing intra-EU divide in public R&D spending.**



A persistent and growing divide in innovation investments among EU countries

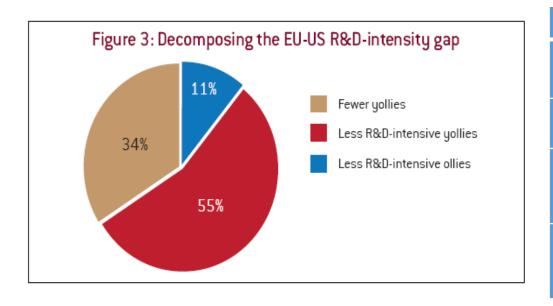
		Corporate Innovation Investment (IUS score)		tment as
Average EU 2006 2	2008	0.45	0.51	0.56
A	Average EU 2013	0.42		0.58
Innovation leaders 20	2008	0.63	0.80	0.82
Innovation Leaders 2013		0.62		0.94
Performance relative to innovation leaders (=100)				
EU-CEE- 2006	2008	62	48	52
	EU-CEE- 2013	49		48
Southern EU – 2006	2008	61	56	65
Southern EU- 2013		50		55

Source: Bruegel on the basis of IUS (2014) and Eurostat (2015).



The nature of EU's industrial structure is a major reason for the persistent business R&D investment deficit/divide: a deficit in the capacity for creative destruction

- EU fails to specialize in innovation based growth sectors
 - aerospace, biotech, computer hardware&services, health care equipment & services, internet, pharmaceuticals, semiconductors, software, telecom equipment.
- EU misses young world leading innovators in innovation based growth sectors
 Yollies: young companies who have made it into the R&D scoreboard of world leading innovators:
 Amazon, Google, Microsoft, Qualcomm, Amgen...



	EU	US
Share of Yollies in number of region's leading innovators	23%	51%
R&D intensity of Yollies/Ollies	4%/3%	10%/4%
Share of the region's Yollies in Innovation Based Growth Sectors	62%	84%
R&D intensity of Yollies in Innovation Based Growth Sectors	13.9%	12.6%

Why Europe is missing young innovators in innovation based growth sectors?

A systemic problem:

- Risk-taking financial markets
- Higher (Re-)entry & exit costs
- Inflexible labour markets
- Segmented product markets
- Insufficient linking in "innovation system"
 - Industry science links
 - Large incumbents and small new entrants
 - Public Private partnerships
- Government policy
 - Funding
 - Regulation
- ...

More financially constrained

 EU Yollies almost 4 times more cash constrained than US Yollies

Source: Cincera, Ravet & Veugelers (2015); R&D financing constraints of young and old innovation leaders in the EU and the US, *Economics of Innovation and New Technology*,

Lower rates of return from Innovation

- For every one euro invested in R&D, a US High Tech Yollie receives 20 cents in terms of additional generated output, c.p.
- For EU Yollies: 4 cents, nonsignificantly different from 0

Source: Cincera & Veugelers (2014); Exploring Europe's R&D deficit relative to the US: differences in the rates of return to R&D of young leading R&D firms, Research Policy

The problem identified; How to remedy?

Remedying the European Union's deficient innovation based growth will require more emphasis to be put on nurturing more new firms in new sectors, enabling them to *grow to world leading-innovators*.

Address the specific barriers for development of new innovation based growth markets and firms -access to early risk financing, access to frontier science, access to risk-taking lead customers and complementary suppliers, specialized know-how and skills

This includes a.o. addressing their access to external finance

- Young radical innovators, lacking collateral, reputation and with high-risk profile, even more affected by imperfections in capital markets
- Young radical innovators can be expected to be affected disproportionally by low growth prospects
 - Aghion et al (2007) show that in recessions when there is a higher bankruptcy risk, the negative effect of credit constraints on R&D investment is exacerbated for firms at higher risk of bankruptcy

On the funding escalator, **risk capital** is a critical finance source at the early phase of scaling up to global commercialization and growth.

- The VC market in Europe is far less developed than in the US
- The VC market has been crisis hit, particularly in Europe and for the higher risk early stage projects

To effectively address access to finance for young leading innovators:

- Have a broader innovation policy to ensure a sufficient supply of profitable projects to fund.
- Have an interconnected set of policy instruments at each stage of the 'funding escalator'
 - Complementarity with public R&D grants, support for angel funding, loans, ...
- Government should not replace/crowd out, but leverage private market forces
- Developing a viable "thick" VC market is a long term project: no quick fixes
 - In early stages, high vulnerability for (crisis)shocks
- Beyond the quantity of VC available, what matters more is how effective the market allocates funds to the most promising projects: "smart" VC funding, which requires "thick" markets with seasoned funders
- Not fall into the 'local is beautiful' trap : an integrated and open VC market.
 - Remove barriers to operate at European scale
 - Remove barriers for global operations (in- and outward)
- Not fall into the 'small and short is beautiful' trap.
 - Remove barriers to grow for VC firms

A close monitoring of emerging innovative markets
Experimenting with new policy initiatives
Evaluating, evaluating, evaluating...